

For General Release

REPORT TO:	TRAFFIC MANAGEMENT ADVISORY COMMITTEE 3 March 2015
AGENDA ITEM:	9
SUBJECT:	Results of Consultation for Heritage Style Street Lighting in the Combined Central Croydon Conservation Area
LEAD OFFICER:	Steve Iles, Head of Highways and Parking Services
CABINET MEMBER:	Councillor Kathy Bee, Cabinet Member for Transport and Environment
WARDS:	Broad Green, Fairfield & Waddon
CORPORATE PRIORITY/POLICY CONTEXT: This report is in line with objectives to improve safety and minimise accidents (whilst complying with the Councils Conservation Policy) on the Borough's roads as detailed in the Croydon Corporate Plan 2013 – 15 Improving street lighting supports Croydon Council's corporate priorities of improving the environment and reducing crime	
AMBITIOUS FOR CROYDON & WHY ARE WE DOING THIS: <i>Consultation with residents for agreement of selection of Heritage Style Street Lighting in the Combined Central Croydon Street Lighting Conservation Area so that an agreed and correct pallet of materials installed.</i>	
FINANCIAL IMPACT These proposals can be contained within available budget.	
KEY DECISION REFERENCE NO.: This is not a Key Decision.	

- | |
|---|
| <p>1. RECOMMENDATIONS</p> <p>1.1 That the Traffic Management Advisory Committee recommend to the Cabinet Member for Transport and Environment to consider the results of the resident consultation exercise carried out between 27th October 2014 and 23rd December 2014 and consider whether to agree the chosen style of heritage street lighting equipment (Type A Windsor lanterns on Cardiff Columns) to be used in the Combined Central Croydon Conservation Area.</p> |
|---|

2. EXECUTIVE SUMMARY

- 2.1 This report seeks agreement to implement the street lighting replacement using the Type A Windsor lanterns on Cardiff Columns, in the Combined Central Croydon Conservation Area, based on the results of the consultation exercise with residents, carried out between 27th October and 23rd December 2014 and further consultation in January 2015 with Croydon Council's Spatial Planning Team.

3. DETAIL

- 3.1 In August 2011, the Council, in conjunction with Skanska UK PLC commenced a 5 year Core Investment Programme to replace the life expired street lighting stock in Croydon.
- 3.2 The council adopts a strategic approach to the protection of its heritage assets in line with current legislation, guidance from English Heritage and best practice. The council also adopts a pro-active approach through its Local Plan in assessing borough character and interpreting local distinctiveness that underlies the 16 places of Croydon. The 16 Places of Croydon were developed as a part of the Core Strategy (Croydon Local Plan) and based on a detailed analysis of local and residential character of the borough, this underwent extensive statutory public consultation during the period 2009-2012. With regard to local character and historic assets, the council carried out a Conservation Area review in 2007-8 which underwent an extensive consultation process involving local residents associations leading to the designation of nine new conservation areas.
- 3.3 The council is applying a consistent approach to functional lighting which delivers value for money across the borough. The street lighting Private Finance Initiative (PFI) is primarily a project that seeks to provide improvement in technical performance of both light distribution and energy performance of the council's street lighting stock. The government funding criteria is solely concerned with lighting performance as designated by EU standards. Providing for the aesthetic aspects of street lighting columns and luminaires is not a primary objective of the PFI. It does not seek to replicate the infinite variety of styles, ages and performance that is exhibited by its current street lighting provision across the borough and there is no mechanism whereby individuals may formally request that the replacement of existing lighting fixtures does not take place. It is important to understand that the existing street lighting stock is old and in the majority of cases is approaching the end of its life, this is the main reason the council embarked on a borough wide replacement programme.
- 3.4 Some limited scope does exist within the street lighting PFI to accommodate variation in response to local character, if and where it has been identified as either an historic asset or an area where an uplift in specification is considered appropriate and necessary. To this end the council has identified areas where a permitted variation from the street lighting PFI standard specification is to be accommodated. These are within Croydon Metropolitan Centre designated district centres and statutory conservation areas (adjusted to preclude

anomalous situations arising such as different street lights on each side of the road and isolated areas).

3.5 In Croydon, the Street Lighting Conservation Areas are split into 4 distinct categories:

- Village
- Heritage Croydon Old Town
- Heritage Victorian
- Urban/Suburban

The Combined Central Croydon Conservation Area, is located within Croydon's Historic Old Town area and as such residents were given two choices of equipment as can be seen in Appendix 1. Based on responses received, the residents' preference was the Type B Strand Lantern with Cardiff Column. However the level of responses was extremely low, with only 18 responses gained from the 1,106 letters sent out. As a result of this, further dialogue was had with the Spatial Planning Team and, for the reasons detailed in paragraph 4.3 below it is recommended that the type of equipment used throughout the area should be the Heritage Victorian Type A Windsor Column with a Cardiff Column as shown in Appendix 2. This recommendation was informed by the need to ensure the choice of columns is consistent with the existing columns found around Croydon Minster and in other locations such as Bell Hill, Middle Street and parts of Church Street, Howley Road and Old Palace Road and to reflect the age and architectural character of the area.

3.6 For details of the streets within the Street Lighting Conservation Areas please see Appendix 4.

4. CONSULTATION

4.1 Between the 27th October and 23rd December 2014, a consultation process was carried out by Skanska, whereby 1,106 letters were sent out to residents within the Combined Central Croydon Conservation Area, detailing the two choices of lighting equipment available to them (choices shown in App 1):

- Type A Ely Lantern with Cardiff Column
- Type B Strand Lantern with Cardiff Column

Residents were offered the chance to take part in an online survey to determine their preferred choice of equipment. The letter also gave the residents the chance to register their choice via e-mail or by phone, for those residents without internet resources.

4.2 Of the 1,106 number of leaflets sent out, Skanska received only 18 replies which detailed the residents preferences. The responses to the consultation can be seen in the table in Appendix 3:

4.3 Due to the low number of responses received and the fact that there are a number of streets with the Windsor Victorian type lanterns within the streets above, it is recommended that that it is more in keeping to use Type A Windsor lanterns on Cardiff Columns as depicted in Appendix 2, in all locations listed above.

5 FINANCIAL AND RISK ASSESSMENT CONSIDERATIONS

5.1 There are no adverse financial implications here as the cost of the renewal of equipment and ongoing maintenance is included as part of the PFI arrangement.

5.2 Revenue and Capital consequences of report recommendations

	Current Financial Year	M.T.F.S – 3 year Forecast		
	2014/15	2015/16	2016/17	2017/18
	£'000	£'000	£'000	£'000
<u>Revenue available</u>				
Expenditure	0	0	0	0
Income	0	0	0	0
<u>Effect of Decision from Report</u>				
Expenditure	0	0	0	0
Income	0	0	0	0
Remaining Budget	<u>00</u>	<u>00</u>	<u>00</u>	<u>00</u>
<u>Capital available</u>				
Expenditure	0	0	0	0
<u>Effect of Decision from report</u>				
Expenditure	0	0	0	0
Remaining Budget	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>

5.3 The effect of the decision

5.3.1 There are no direct costs associated with these works as it is within the current PFI contract.

5.3.2 These costs can be contained within the available budgets for 2014/15 & 2015/16.

5.4 Risks

5.4.1 NOTE: - I do not believe there is a risk to the financial side of things as the PFI contract transfer the risk to the Service Provider for the duration of the contract

and there is a hand back process given a residual life of 5years on handback (2041).

5.5 Options

Due to the street lighting PFI contract there are no other options.

5.6 Future savings/efficiencies

(Approved by: Graham Oliver, Finance Business Partner, D&E)

6. COMMENTS OF THE COUNCIL SOLICITOR AND MONITORING OFFICER

6.1 Under section 97 Highways Act 1980 the Council, being the local highway authority, may provide lighting for the purposes of any highway and may for that purpose contract with any persons to supply, construct and maintain such lamps, posts and other works as they consider necessary.

(Approved by: Gabriel MacGregor, Head of Corporate Law, on behalf of the Council Solicitor & Director of Democratic & Legal Services)

7. HUMAN RESOURCES IMPACT

7.1 There are no human resources implications arising from this report.

7.2 Approved by Adrian Prescod, HR Business Partner, for and on behalf of Director of HR, Resources Department.

8. EQUALITIES IMPACT

8.1 An Equalities Impact Assessment (EqIA) has been undertaken, and there are no specific disadvantages associated with replacing the street lighting in the boroughs. Indeed, the enhanced lighting will be of benefits to all residents and businesses.

9. ENVIRONMENTAL IMPACT

9.1 There is no detrimental environmental impact arising from this report.

10. CRIME AND DISORDER REDUCTION IMPACT

10.1 Well-designed street lighting has a positive impact on crime and disorder reduction.

11. REASONS FOR RECOMMENDATIONS/PROPOSED DECISION

11.1 This recommendation aligns with current Council Policy, improves road safety and aids crime reduction, whilst complying with the Conservation Area equipment palette.

12. OPTIONS CONSIDERED AND REJECTED

- 12.1** The use of standard type lighting equipment and other types of Heritage lighting equipment were considered but rejected as they are not consistent with the existing columns found around Croydon Minster and in other locations and would not reflect the age and architectural character of the area.
-

CONTACT OFFICER: John Algar, PFI Contract Manager, 0208 394 4717

BACKGROUND PAPERS - LOCAL GOVERNMENT ACT 1972

None

Appendix 1

Conservation Area Consultation
Village

Type A **Type B** **Type C**

Street Level

Ely Lantern
Cardiff Column

Strand Lantern
Cardiff Column

Waterford Lantern
Cardiff Column

Please visit:
surveyMonkey.com/s/croydonconservation
to give your preference for the new street lighting in your area.
Please vote within 4 weeks of receiving this notice.
t: 0300 028 5986
e: ciastreetlighting@skanska.co.uk

SKANSKA

CROYDON 
www.croydon.gov.uk 

Appendix 2

Conservation Area Consultation
Heritage Victorian

Type A **Type B** **Type C**

Street Level

Windsor Lantern
Cardiff Column Lancaster Lantern
Cardiff Column Phosco Lantern
Boulevard Column

Please visit:
surveyMonkey.com/s/croydonconservation
to give your preference for the new street lighting in your area.
Please vote within 4 weeks of receiving this notice.
t: 0800 026 5966
e: clstreetlighting@skanska.co.uk

SKANSKA

CROYDON
www.croydon.gov.uk



Appendix 3

Road Name	Type A	Type B
Drummond Road	0	0
Tamworth Place	0	0
Church Street	0	3
Right of Way 619	0	0
Frith Road	1	0
Surrey Street	0	0
Church Road	0	2
Crown Hill	0	0
Cranmer Road	0	1
Middle Street	0	0
Old Palace Road	0	4
Overton's Yard	1	1
Bell Hill	0	0
Howley Road	2	1
Fawcett Road	1	1
Fellmongers Yard	0	0
Totals	5	13

Appendix 4

Street	Ward	Designated Area
Drummond Road	Broad Green	Combined Central Croydon CA
Tamworth Place	Broad Green	Combined Central Croydon CA
Church Street	Waddon	Combined Central Croydon CA
Right of Way 619	Waddon	Combined Central Croydon CA
Frith Road	Broad Green	Combined Central Croydon CA
Surrey Street	Broad Green	Combined Central Croydon CA
Church Road	Fairfield	Combined Central Croydon CA
Crown Hill	Fairfield	Combined Central Croydon CA
Cranmer Road	Fairfield	Combined Central Croydon CA
Middle Street	Fairfield	Combined Central Croydon CA
Old Palace Road	Fairfield	Combined Central Croydon CA
Overton's Yard	Fairfield	Combined Central Croydon CA
Bell Hill	Fairfield	Combined Central Croydon CA
Howley Road	Fairfield	Combined Central Croydon CA
Fawcett Road	Fairfield	Combined Central Croydon CA
Fellmongers Yard	Fairfield	Combined Central Croydon CA